

Staff Report to the Ogden Valley Planning Commission

Weber County Planning Division

Synopsis

Application Information

Application Request: Consideration and action for a request to amend a previously approved conditional use for

the Fairways at Wolf Creek P.R.U.D. The amendment will reduce the density in the multiphased PRUD from 115 units to 99 units. This PRUD amendment will run concurrently with the request for preliminary subdivision approval of the Fairways at Wolf Creek PRUD Phase

4 & Phase 5, located within the approved Wolf Creek Resort Master Development.

Type of Decision: Administrative

Agenda Date: Tuesday, June 27, 2017
Applicant: Fairway's @ Wolf Creek, LLC

File Number: CUP2016-06

Property Information

Approximate Address: 4200 North Sunrise Drive

Project Area: 15.8 acres
Zoning: FR-3
Existing Land Use: Vacant
Proposed Land Use: Residential
Parcel ID: 22-017-0017

Township, Range, Section: T7N, R1E, Section 22

Adjacent Land Use

North:ResidentialSouth:ResidentialEast:ResidentialWest:Residential

Staff Information

Report Presenter: Ronda Kippen

rkippen@co.weber.ut.us

801-399-8768

Report Reviewer: SM

Applicable Ordinances

- Title 101, Chapter 1 General Provisions, Section 7, Definitions
- Title 104, Zones, Chapter 17 Forest Residential Zones (FR-3)
- Title 104, Zones, Chapter 28 Ogden Valley Sensitive Lands Overlay Districts
- Title 106, Subdivisions, Chapter 1-8 as applicable
- Title 108, Chapter 1 Design Review
- Title 108, Chapter 2 Ogden Valley Architectural, Landscape and Screening Design Standards
- Title 108, Chapter 4 Conditional Uses
- Title 108, Chapter 5 Planned Residential Unit Development
- Title 108, Chapter 8 Parking and Loading Space, Vehicle Traffic and Access Regulations
- Title 104, Chapter 22 Natural Hazards Areas

Development History

- The Fairways at Wolf Creek PRUD received conditional use approval by the County Commission on April 24, 2004 after receiving a positive recommendation from the Ogden Valley Planning Commission which heard and considered the proposal for 118 dwelling units and two duplex units (for an overall of 122 units) on February 17, 2004 and March 16, 2004.
- The Fairways at Wolf Creek PRUD Amendment 1 received conditional use approval by the County Commission on October 9, 2007 after receiving a positive recommendation for the club house redesign that was heard and considered by the Ogden Valley Planning Commission on September 25, 2007.

- The Zoning Development Agreement for the Wolf Creek Resort was reconfigured from the 2002 Zoning Development Agreement. The reconfigured agreement received approval by the County Commission on February 3, 2015 after receiving a unanimous positive recommendation from the Ogden Valley Planning Commission on December 2, 2014. The Zoning Development Agreement the overall density in the Wolf Creek Resort (The Fairways at Wolf Creek PRUD density was reduced from 122 dwelling units to 115 dwelling units) and was recorded on December 4, 2015.
- The Zoning Development Agreement for the Wolf Creek Resort was amended and received approval by the County Commission on March 22, 2016 after receiving a unanimous positive recommendation from the Ogden Valley Planning Commission on February 23, 2016. The amendment adopted the conceptual maps for the Wolf Creek Resort and was recorded on March 23, 2016.
- The Zoning Development Agreement for the Wolf Creek Resort Amendment 2 received approval by the County Commission on May 7, 2016 after receiving a positive recommendation from the Ogden Valley Planning on April 26, 2016. The amendment transferred five density units from The Fairways at Wolf Creek to Trappers Ridge at Wolf Creek and 11 units will be held in reserve for future development within the Wolf Creek Resort. The amendment was recorded on July 5, 2016 and reduced the density in The Fairway's at Wolf Creek to 99 units.

Summary and Background

The Planning Division recommends approval of the request to amend a previously approved conditional use for The Fairway's at Wolf Creek PRUD. The amendment will reduce the density from 115 units to 99 units in the existing multiphased PRUD. This PRUD amendment is being ran concurrently with the request for preliminary subdivision approval of The Fairway's at Wolf Creek PRUD. Phase 4 & 5, located within the approved Wolf Creek Resort Master Development (see Exhibit A for the proposed preliminary subdivision). The proposed subdivisions will be the final phases in the Fairway's at Wolf Creek PRUD that were approved in 2002. The architectural style of the homes in Phase 4 & 5 will mirror those in the previous phases in the Fairway's Development (see Exhibit B for the architectural designs).

Fairway's at Wolf Creek, LLC and Eden Village, LLC (current owner of Trapper's Ridge at Wolf Creek) have been a part of the recent restructure of the Wolf Creek Resort development and have received approval of the "Second Amendment to the Wolf Creek Resort Zoning Development Agreement" for the transfer of 5 units from "The Fairway's" to "Trapper's Ridge" on June 7, 2016. The applicant would now like to move forward with the subdivision process and has submitted the required information as outlined in the Uniform Land Use Code of Weber County (LUC) §108-5 for consideration and approval of the proposed PRUD and preliminary subdivision. Planned Residential Unit Developments are listed as a "Conditional Use" in the LUC and are required to receive concurrent preliminary subdivision approval according to the approval process that the applicant is vested under as outlined in the previous LUC §108-5-6(d)(3)(c).

Conditional use permits should be approved as long as any detrimental effects can be mitigated. The LUC already specifies certain standards necessary for mitigation of detrimental effects to which the proposal must adhere. To ensure that the natural environment is preserved to the greatest possible extent, the Planning Commission, subject to the reviews and recommendations of the required public agencies, must review and approve the general site and architectural design of the building, the layout of the parking areas, and the landscaping.

As part of the preliminary subdivision requirements, subdivision review process and approval procedure, the proposal has been reviewed against the subdivision ordinance and the standards in the FR-3 zone. The preliminary subdivision must be presented to the Planning Commission for their recommendation to the County Commission for approval. The Planning Commission, subject to the requirements of this chapter, may recommend approval, approval with conditions or denial of the PRUD to the County Commission. The proposed PRUD and the preliminary subdivision with the proposed lot configuration and based on the recommended conditions listed in this staff report, are in conformance with the existing PRUD, (see Exhibit D & F) the current LUC and the Zoning Development Agreement for the Wolf Creek Resort (see Exhibit E for the approved Wolf Creek Resort Concept Plan). The following is staff's analysis of the proposed PRUD as a condition use, the design review and the preliminary subdivision.

Analysis

<u>General Plan:</u> The proposal conforms to the Ogden Valley General Plan by encouraging development within the existing resort-related areas.

<u>Zoning:</u> The subject property is located in the Forest Residential Zone more particularly described as the FR-3 zone. The purpose and intent of the FR-3 zone is identified in the LUC §104-17-1 as:

"The purpose in establishing the Forest Residential, FR-3 zone is to provide for medium density residential uses of apartment clusters or condo-tels adjacent to and in conjunction with major recreational resorts,

recreation areas and facilities in the mountain areas of Weber County on the basis that such medium density multiple-family housing is an integral and normal part of a recreational resort complex catering to the needs of both tourists and permanent home ownership. This zone is intended to be used in mountain locations in areas associated with major recreational resorts."

As part of the subdivision process, the proposal has been reviewed against the current subdivision ordinance in LUC §106, the previous PRUD ordinance that the applicant is vested under and the standards in the FR-3 zone in LUC §104-17 to ensure that the regulations and standards have been adhered to. The proposed subdivisions, with the recommended conditions listed in this staff report, are in conformance with county code. The following is a brief synopsis of the review criteria and conformance to the LUC.

Lot area, frontage/width and yard regulations: The purpose and intent of a Planned Residential Unit Development (PRUD) is intended to "allow for diversification in the relationship of various uses and structures to their sites and to permit more flexibility of such sites and to encourage new and imaginative concepts in the design of neighborhood and housing projects in urbanizing areas." The site development standards for the FR-3 zone require a minimum lot area of 6,000 sq. ft. The proposed PRUD utilizes the allowed flexibility to create a neighborhood with lot sizes varying from 10,027 square feet to 21,088 square feet and lot widths varying from approximately 45 feet to 156 feet. The preliminary drawings include the following minimum yard setbacks:

Front Yard: 15 feetSide Yard: 10 feetRear Yard: 15 feet

Side Facing Street (corner lot): 15 feet

Based on the allowed flexibility of a PRUD, the proposed layout, lot configuration and lot size are acceptable. Staff recommends a "No Access" note and line that will need to be placed along the northern property lines of Lots 77-81 and 83 due to these lots abutting a future right of way parcel owned by Fairways at Wolf Creek (Parcel# 22-017-0012) to ensure that the lots are accessed from Fairways Trail, a public right of way. This condition will restrict access per LUC §106-2-4(c) which prohibits interior lots from having frontage on two streets except where unusual conditions make other design undesirable. A condition of approval has been added to staff's recommendations to ensure the final subdivision is submitted with the required "No Access" line and note on the plat.

Common Area: The general requirements for a PRUD identify the need to preserve common open space. The applicant is proposing to dedicate approximately 33,951 square feet of common area which is 6.3% of the net developable area in Phases 4 and 5. With this dedication, the overall open space requirements for the entire Fairways at Wolf Creek PRUD have been met. The preliminary subdivision identifies the common open space as "Common Area" and will be dedicated upon recording to a Community Association. The CC&R's will need to comply with the provisions of the Community Association per U.C.A 1953, §57-8a-101 et seq. per LUC §108-5-6(d) for the preservation, maintenance and ownership of the common area. Prior to receiving final approval of the subdivision, the applicant will need to provide to the County a copy of the proposed CC&R's for review as well as a cash escrow to be held by Weber County for the proposed improvements including the landscaping of the common area. The dedication language on the final plat will need to include language to grant ownership of the common area to the Community Association. A condition of approval has been added to ensure the final subdivision submittal includes a cost estimate for the improvements and a draft copy of the CC&R's for review by the applicable agencies prior to final approval.

<u>Natural Hazards Overlay Zone:</u> The proposed subdivision is located in a Zone "X" as determined by FEMA to be an area determined to be outside 500-year floodplain. A geotechnical study has been performed and a report has been prepared by Earthtec Engineering dated March 8, 2016, identified as Project #167003. A geologic site reconnaissance has taken place and a report has been prepared by IGES dated May 19, 2016, identified as Project #01855-007. All site development will need to adhere to the recommendations of these reports and a note will need to be added to the final plat. Also a separate "Natural Hazards Disclosure" document will be required to be recorded to provide adequate notice of the geotechnical and geological recommendations to future property owners.

<u>Culinary water, irrigation water and sanitary sewage disposal:</u> The applicant has provided a feasibility letter from the Wolf Creek Water and Sewer District for the culinary water, irrigation water and sanitary sewer (see Exhibit G). The applicant will need to provide a "Capacity Assessment Letter" from the Wolf Creek Water and Sewer District as part of the final subdivision submittal. A construct permit from the Utah State Department of Environmental Quality Division of Drinking Water will be required for the expansion of the water system and water lines serving the subdivision prior to the subdivision receiving final approval from the County Commission.

<u>Review Agencies</u>: The Weber County Surveyor's Office, the Weber County Engineering Division, the Weber Fire District and the Ogden Valley Starry Nights have reviewed the proposal. These review agencies have approved the proposal and have provided the applicant with redlined drawings that will need to be addressed on the final plat. A condition of approval has been made part of the Planning Division's recommendations to ensure that any conditions of the review agencies are strictly adhered to.

<u>Additional design standards and requirements:</u> The applicant would like to utilize the ability to have nightly rentals as an option allowed in the PRUD ordinance for the owner's in The Fairways at Wolf Creek PRUD Phase 4 and Phase 5. Currently the proposal does not include lock out sleeping rooms so additional parking requirements will not be necessary at this time. A note will need to be added to the final plat to declare this subdivision approved for nightly rentals.

<u>Conditional Use Review:</u> The proposed PRUD is conditionally allowed in the FR-3 Zone. A review process has been outlined in LUC §108-4-3 to ensure compliance with the applicable ordinances and to mitigate anticipated detrimental effects. As a requirement of the conditional use permit, the applicant has provided a "Will-Serve Letter" from Wolf Creek Water and Sewer District (see Exhibit G) for culinary, irrigation and waste water services. The applicant has provided the required material to facilitate a thorough review of the proposed project including preliminary subdivision plan, grading, drainage, and a geologic site reconnaissance and geotechnical report.

<u>Design Review</u>: The FR-3 Zone and the proposed conditional use, mandates a design review as outlined in the LUC §108-1 to ensure that the general layout and appearance of the development shall not impair the orderly and harmonious development of the neighborhood nor impair investment in and occupation of the neighborhood. As part of this review, the Planning Commission shall consider the applicable matters based on the proposed conditional use and impose conditions to mitigate deficiencies where the plan is found deficient. The matters for consideration are as follows:

- 1) Considerations relating to traffic safety and traffic congestion. The proposal includes improvements for the construction of Fairways Trail and the connection to Patio Springs Drive (see Exhibit A). A "No Access Line" will need to be placed along the northern property lines of Lots 77-81 and 83 that abut Fairways at Wolf Creek Parcel 22-017-0012 to ensure that the lots are accessed only by Fairways Trail, a public right of way.
- 2) Considerations relating to outdoor advertising. The applicant has not proposed any signage or outdoor advertising as part of the application. If the developer would like to have any signage within the development, a signage plan will need to be submitted for review and approval prior to installation of any signage outside of the typical required traffic signs.
- 3) Considerations relating to landscaping, screening and buffering. The applicant has been able to adequately address the minimum landscaping requirements of the Design Review as outlined in LUC §108-1-4(3) and the Ogden Valley Architectural, Landscape and Screening Design Standards as outlined in LUC §108-2-5 and §108-2-9 by providing two landscaped open space areas along Patio Springs Drive (see Exhibit C).
- 4) Considerations relating to buildings and site layout. The individual lot layout has been reviewed against the design criteria of the FR-3 Zone in LUC §104-3, the Design Review in LUC §108-1, the approved Zoning Development Agreement for the Wolf Creek Resort, and the Ogden Valley Architectural, Landscape and Screening Design Standards in LUC §108-2-4. The lots in The Fairways at Wolf Creek PRUD Phases 4 and 5 will differ from the previous phases in The Fairways and will be developed as individual lots instead of building pads with common area surrounding the individual units; however, the proposal matches the existing architectural style of the existing homes in the Fairways development.
- 5) Considerations relating to utility easements, drainage, and other engineering questions. The applicant has provided civil engineered drawings that identify the existing and proposed topography, contour lines, utilities, easements and drainage. The applicant will need to adhere to all conditions of the Engineering Division including but not limited to easements and utilities to and through the property, site improvements and storm water drainage.
- 6) Considerations relating to prior development concept plan approval associated with any rezoning agreement, planned commercial or manufacturing rezoning, or planned residential unit development approval. Per LUC §108-4-5(c)(2)(h), the County may take into consideration standards relating to infrastructure, amenities, and services. As part of this consideration, the County may implement conditions to "mitigate material degradation of the level of service, functionality, capacity, or <u>usability of the existing open spaces</u>, public features, or <u>recreational amenities in the area</u>". Prior to recording the final subdivision plats for Phase 4 and Phase 5 of The Fairways at Wolf Creek,

the applicant will need to receive certificate of occupancy for the club house in Phase 3, complete any and all improvements associated with the tennis court, swimming pool and any common and/or open space areas that are not in compliance with the previous approvals. A condition of approval has been added to staff's recommendation to ensure that prior to recording Phase 4 and Phase 5 final Mylar plats, the required improvements for the previous phases will be completed by the applicant by May 31, 2018.

<u>Tax clearance:</u> The 2016 property taxes have been paid in full. The 2017 property taxes will be due in full on November 1, 2017.

<u>Public Notice</u>: The required noticing for the preliminary subdivision plat approval has been mailed to all property owners of record within 500 feet of the subject property regarding the proposed subdivision per noticing requirements outlined in LUC §106-1-6(b).

Summary of Planning Commission Considerations

- Does this proposal comply with the applicable PRUD ordinance?
- Does this subdivision meet the requirements of applicable County Land Use Codes?
- Does this subdivision comply with the Wolf Creek Resort Zoning Development Agreement Conceptual Plan?
- In considering the proposed planned residential unit development, the planning commission shall review and consider the following, as applicable:
 - The architectural design of buildings and their relationship on the site and development beyond the boundaries of the proposal.
 - Which streets shall be public and which shall be private; the entrances and exits to the development and the provisions for internal and external traffic circulation and off-street parking.
 - The landscaping and screening as related to the several uses within the development and as a means of its integration into its surroundings.
 - The size, location, design, and nature of signs if any, and the intensity and direction of area of flood lighting.
 - The residential density of the proposed development and its distribution as compared with the residential density of the surrounding lands, either existing or as indicated on the zoning map or general plan proposals of the county as being a desirable future residential density.
 - The demonstrated ability of the proponents of the planned residential unit development to financially carry out the proposed project under total or phase development proposals within the time limit established.

Staff Recommendation

Staff recommends approval of the request to amend a previously approved conditional use for The Fairways at Wolf Creek PRUD. The amendment will reduce the density in the multi-phased PRUD from 115 units to 99 units. This PRUD amendment will run concurrently with the request for preliminary subdivision approval of The Fairways at Wolf Creek PRUD Phase 4 & Phase 5, located within the approved Wolf Creek Resort Master Development. This recommendation for approval is subject to all review agency requirements and is based on the following conditions:

- 1. The applicant will need to complete all construction including finish work and receive a certificate of occupancy for the club house located in Phase 3, complete any and all improvements associated with the tennis court, swimming pool and any common and/or open space areas that are not in compliance with the previous approvals prior to May 31, 2018 or prior to recording the final subdivision plats for Phase 4 and Phase 5 of The Fairways at Wolf Creek, whichever comes first. Completion of these improvements will be inspected by the Planning Division prior to signing the final occupancy letter.
- 2. A "No Access Line" will need to be placed along the northern property lines of Lots 77-81 and 83 that abut Fairways at Wolf Creek Parcel 22-017-0012 to ensure that the lots are accessed only by Fairways Trail, a public right of way.
- 3. A draft copy of the CC&R's will be provided to the County for review by the applicable agencies prior to final approval.
- 4. All site development will need to adhere to the recommendations of the Earthtec Engineering's geotechnical report dated March 8, 2016, identified as Project #167003 and IGES's geologic site reconnaissance report dated May 19, 2016, identified as Project #01855-007.
- 5. A note on the final plat and a separate "Natural Hazards Disclosure" document will be required to be recorded to provide notice of any recommendations to future property owners regarding Earthtec Engineering's

- geotechnical report dated March 8, 2016, identified as Project #167003 and IGES's geologic site reconnaissance report dated May 19, 2016, identified as Project #01855-007.
- 6. A note will need to be added to the final plat to declare this subdivision approved for nightly rentals.

This recommendation is based on the following findings:

- 1. The proposed conditional use amendment and subdivision conforms to the Ogden Valley General Plan.
- 2. With the recommended conditions, the proposed conditional use amendment and subdivision complies with the applicable County ordinances.
- 3. The building uses, locations, lot area, width, yard, height and coverage regulations proposed are acceptable as shown on the conditional use amendment and preliminary subdivision.
- 4. The proposed conditional use amendment and subdivision will not be detrimental to the public health, safety, or welfare
- 5. The proposed conditional use and subdivision will not deteriorate the environment of the general area so as to negatively impact surrounding properties and uses.

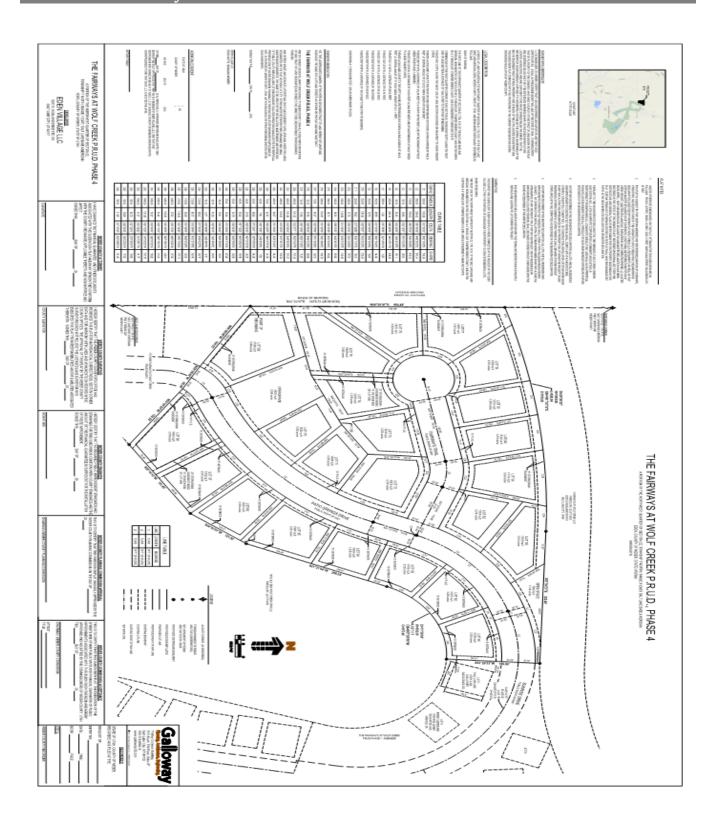
Exhibits

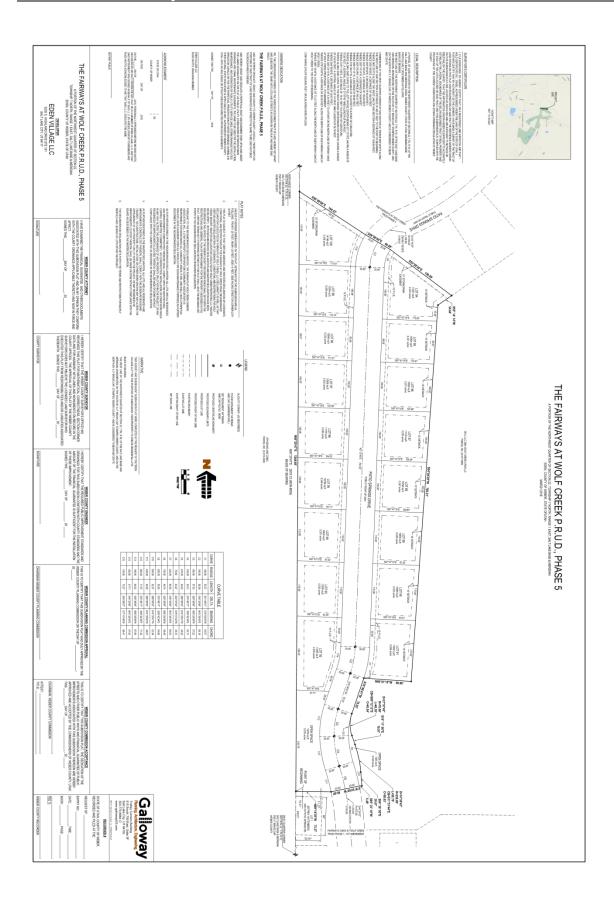
- A. Proposed Fairways at Wolf Creek PRUD, Phase 4 & 5 preliminary subdivision
- B. Architectural Plans
- C. Landscape Plans
- D. Proposed Conceptual Phasing Plan
- E. Wolf Creek Resort Zoning Development Conceptual Plan
- F. Original PRUD Conceptual Phasing Plan
- G. Feasibility Letter

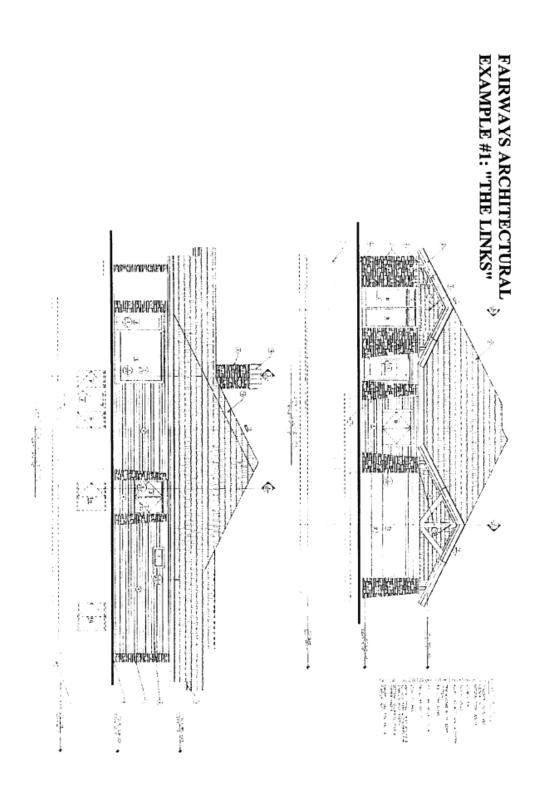
Location Map

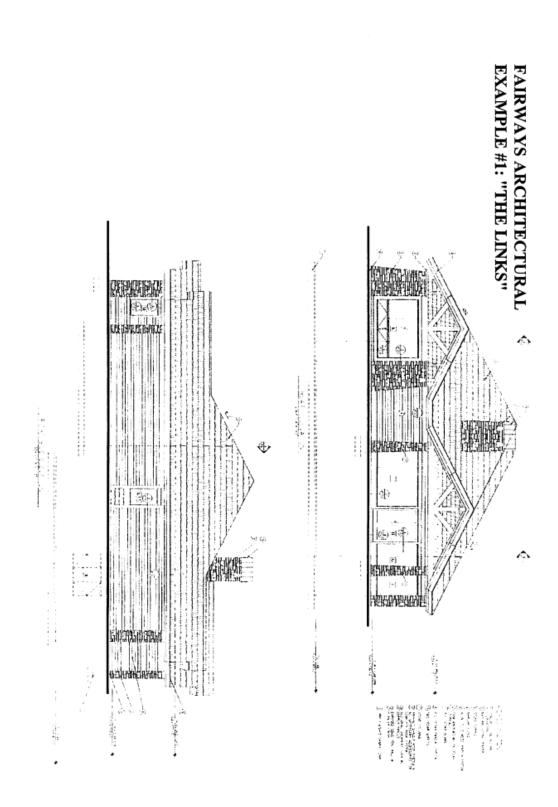


Exhibit A-Preliminary Subdivision Phase 4









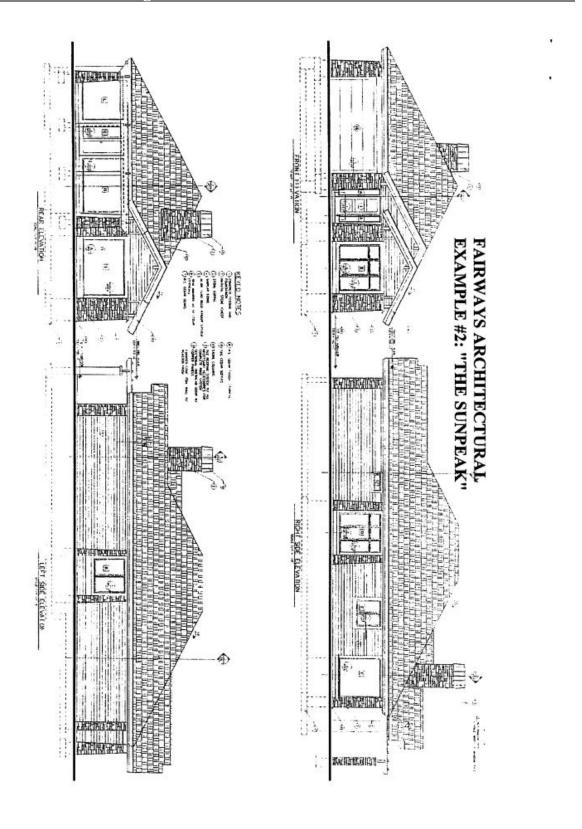


Exhibit B-Architectural Renderings

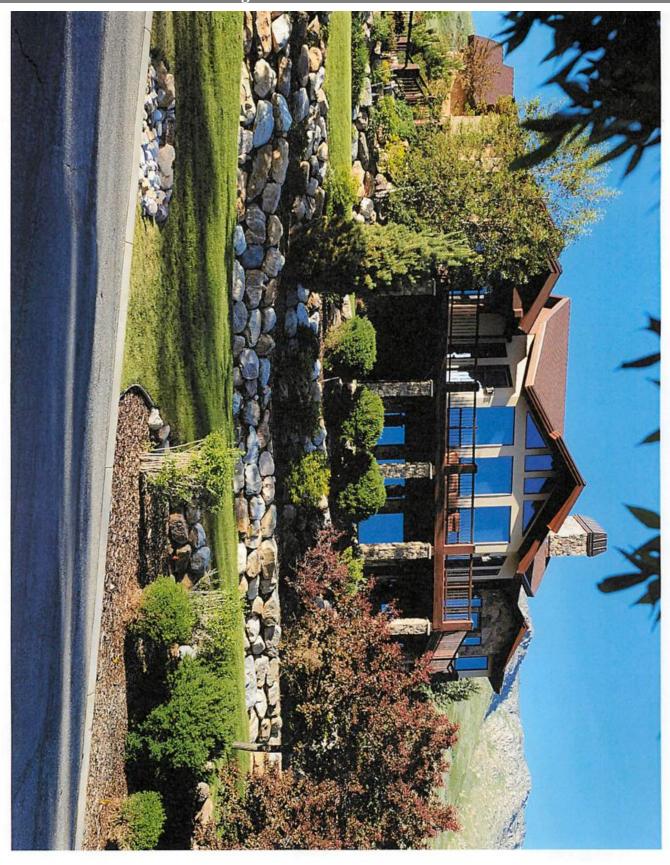


Exhibit B-Architectural Renderings

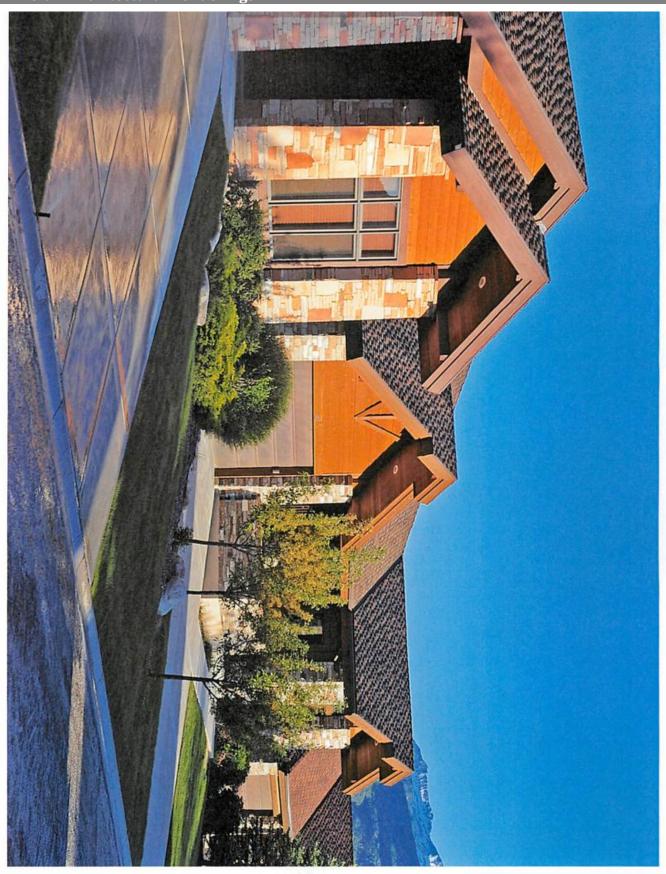


Exhibit B-Architectural Renderings

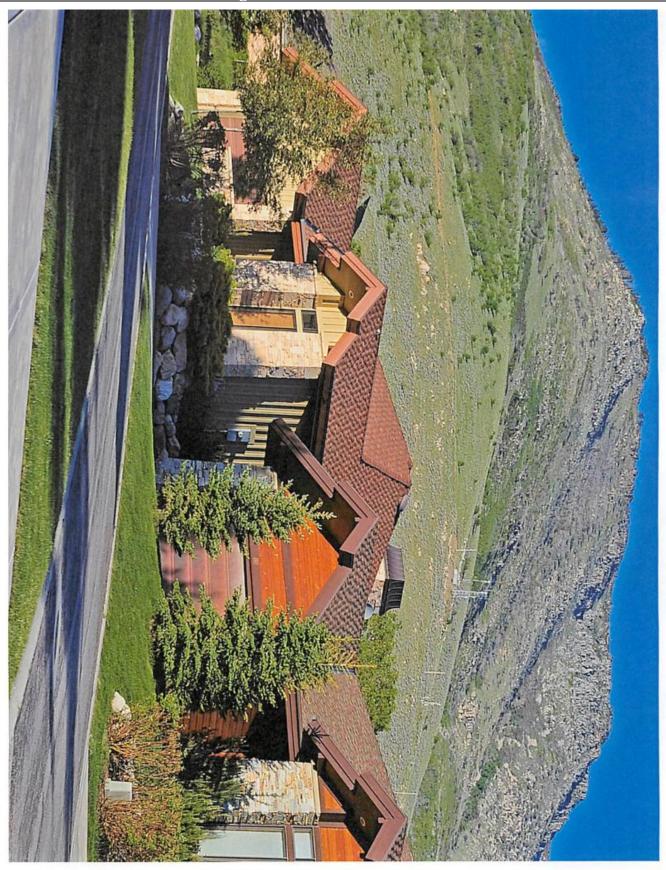
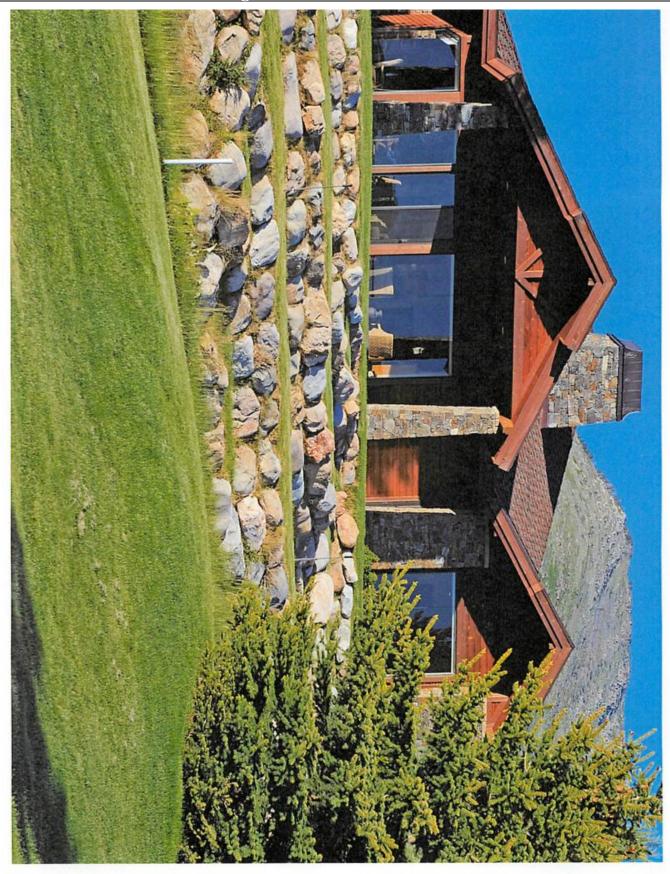
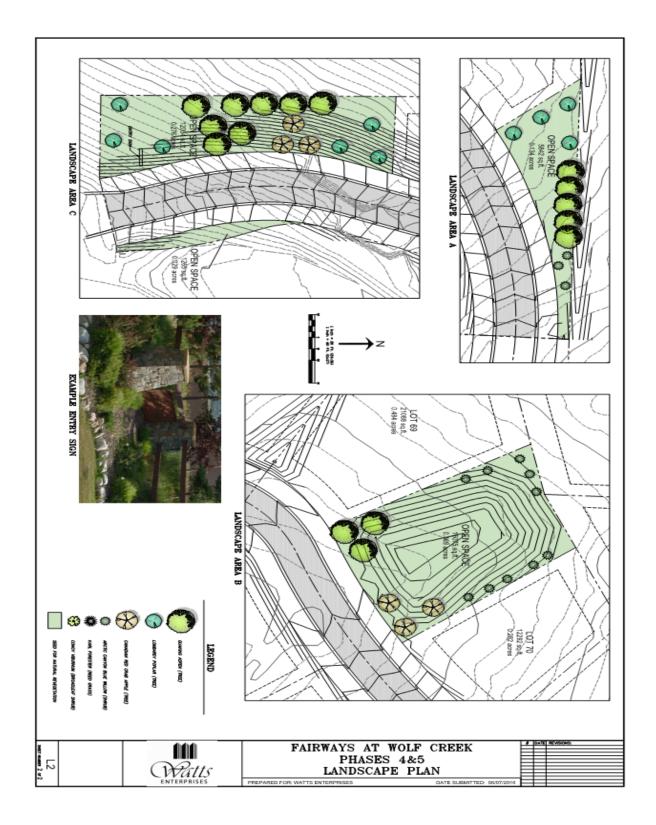
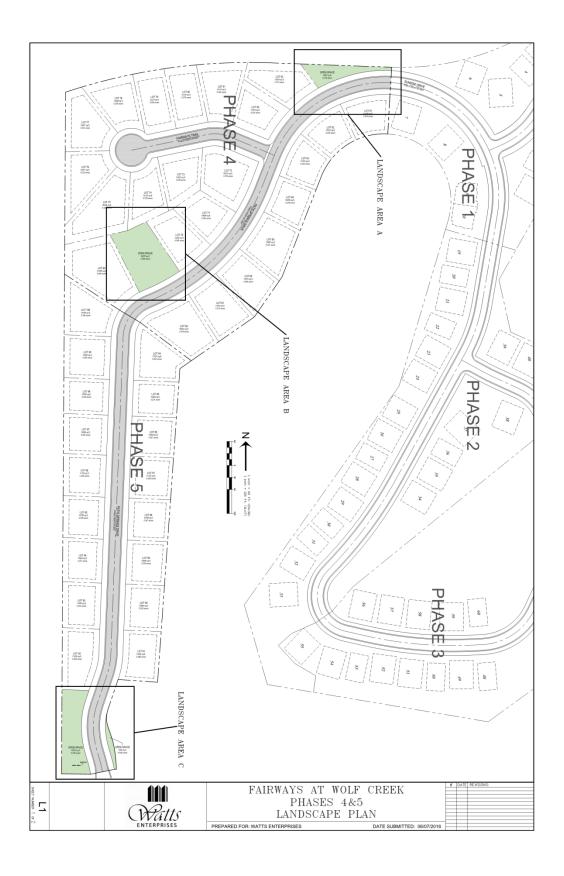


Exhibit B-Architectural Renderings







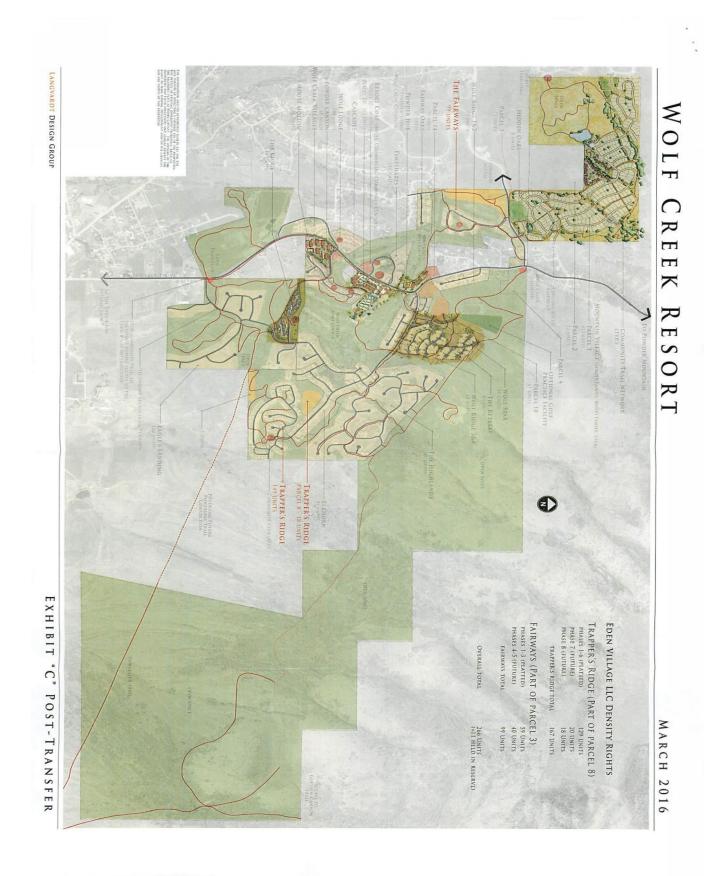


Exhibit F-Original PRUD Conceptual Phasing Plan



Wolf Creek Water and Sewer Improvement District

P.O. Box 658 3632 N. Wolf Creek Dr. Eden, Utah 84310 (801) 745-3435 Fax (801) 745-3454

RE: Fairways at Wolf Creek PRUD Phase 4

Fairways at Wolf Creek PRUD Phase 5

Trappers Ridge at Wolf Creek PRUD Phase 8

Russ-

Based on our recent discussions, we understand that you are working with the County to adjust your master plans at the Fairways and Trappers Ridge projects referenced above. It is our understanding that the first step of the process will be to reduce the density in Fairways by 16 units, transferring 5 of those to Trappers, and holding 11 in reserve for future use. This leaves the following project densities:

- Fairways at Wolf Creek PRUD Phase 4 23 homes
- Fairways at Wolf Creek PRUD Phase 5 17 homes
- Trappers Ridge at Wolf Creek PRUD Phase 8 18 homes

Within the master planning process Wolf Creek Water and Sewer Improvement District has previously anticipated service in accordance with the original master plans and this amendment does not inhibit our ability to serve either of these projects. The excess units to be held in reserve will also remain able to be served by WCWSID with possible conditions depending on where the units are eventually transferred to and other developments or changes that have occurred in the meantime.

As you are aware, we operate three separate systems, culinary water, irrigation/secondary water, and sewer with treatment. The capacity of each of these systems is subject to state laws and limitations applied by the Division of Drinking Water and Department of Environmental Quality. In particular, the amount of culinary water we are required to have available is dependent on 1) continuing to supply irrigation water, and 2) limiting outdoor use of culinary water. At the same time, the supply of irrigation water is dependent on flow to the Wolf Creek diversion, which as you know may change due to pumping related to development at Powder Mountain.

In view of these concerns, we anticipate the following conditions will be placed upon all future developments:

Exhibit G-Feasibility Letter

- Landscaping plans shall limit irrigated areas and minimize installation of turf, both for building lots and common areas. Each building lot/unit shall be equipped with at least one hosebib tied to the irrigation system.
- Landscaping plans will be reviewed and approved by WCWSID, with an emphasis on xeriscaping and installed as approved
- Drip irrigation systems shall be used for all shrub and tree beds, consistent with the existing Design Guidelines (2010) of the Wolf Creek Master HOA. We strongly recommend design of the irrigation systems with zones based upon planting demand.
- · No basement sump pump or footing drain shall be connected to the sanitary sewer.

In summary, WCWSID is at present able to provide culinary water, sewer, and irrigation services to the projects listed above upon payment of impact fees per our standard schedule. This commitment to Master Planned densities is subject to future review until the connection and impact fees have been paid.

Let me know if you have any further questions.

Thanks,

Rob Thomas

General Manager

WCWSID