

Staff Report for Administrative Approval

Weber County Planning Division

Synopsis

Application Information

Application Request: Consideration and action on a request for design review approval to expand the parking

areas at the Wolf Creek Welcome Center at 3632 N Wolf Creek Drive.

Type of Decision: Administrative
Applicant: Brandi Hammon
File Number: DR 2021-11

Property Information

Approximate Address: 3632 N Wolf Creek Drive, Eden, UT

Zoning: Commercial Valley (CV-2)

Existing Land Use: Welcome Center/Real Estate Office/Cafe
Proposed Land Use: Welcome Center/Real Estate Office/Cafe

Parcel ID: 22-287-0001

Township, Range, Section: Township 7 North, Range 1 East, Section 22, SW 1/4

Adjacent Land Use

North: Resort/Residential South: Vacant Resort/Residential

East: Vacant Resort/Residential West: Resort/Residential

Staff Information

Report Presenter: Scott Perkes

sperkes@co.weber.ut.us

801-399-8772

Report Reviewer: RG

Applicable Ordinances

- Weber County LUC Title 104, Chapter 29 Destination & Recreation Resort-1 (DRR-1) Zone
- Weber County LUC Title 108, Chapter 1 Design Review
- Weber County LUC Title 108, Chapter 2 Ogden Valley Architectural, Landscape and Screening Design Standards
- Weber County LUC Title 108, Chapter 8 Parking and Loading Space, Vehicle Traffic and Access Regulations

Summary and Background

The applicant is requesting an administrative design review approval to construct additional parking area at the Wolf Creek Welcome Center (see Exhibit A). The proposed expansion will add a total of 17 parking stalls in a new lower parking lot area accessed from Moose Hollow Drive. This will add to the existing 22 stalls in the upper lot (one of which is ADA accessible) that is accessed from Wolf Creek Drive for a total of 39 stalls. The project will improve the proposed lower lot with asphalt pavement, landscaped areas, and a walkway/staircase to the upper entrance level of the existing and unchanged structure (see Exhibits A & B). At present, the applicant does not propose any lighting or signage with the project.

LUC Sec. 108-1-2 (Design Review) allow for small improvements to commercial properties that impact an area of less than one acre to be reviewed and approved administratively by the Planning Director. This proposed project meets this threshold by only impacting a half acre in area.

Analysis

Zoning: The proposed structure is located in the CV-2 zone. This zone allows for the existing building's continued use as a welcome center, real estate office, and cafe. The existing structure is not proposed to change use.

<u>Design Review:</u> The CV-2 Zone requires a design review (as outlined in LUC §108-1) to ensure that the general design, layout, and appearance of commercial sites and buildings is orderly and harmonious with the surrounding areas.

As part of a design review, the Planning Commission shall consider applicable codes and impose conditions that mitigate deficiencies if necessary. Consideration is given to the following:

• Traffic safety and traffic congestion:

- No new streets are proposed. The new lot will gain access from Moose Hollow Drive approximately 450 feet from its intersection with Wolf Creek Drive.
- Additional traffic to the building is not expected as the use of the existing structure is not proposed to change.
- The proposed parking will reduce the need for on-street parking.

Outdoor advertising:

The project will not include any outdoor advertising.

• Landscaping:

- Staff has found that the proposed parking lot and associated landscaping plans are consistent with the requirements of LUC Sec. 108-1-4(c) by providing landscaping to more than the 10% of the project area (53.96%) (see Exhibit B).
- o Per LUC Sec. 108-1-7 and LUC Sec. 108-2-5, all elements of the landscape plan are required to guarantee financially to ensure their installation within a one-year timeframe. As such, and as a condition of approval, an estimate for the proposed landscaping plan/revegetation is required to be submitted for review. A Development Improvement Agreement and a cash escrow will be required for the approved estimated cost to serve as the financial guarantee. This cash escrow shall be deposited prior the issuance of a land use permit and will be released back to the applicant once the landscaping has been installed.

Building and site layout:

There are no buildings being proposed as part of the project.

• Utility easements, drainage, and other engineering questions:

- The lot contains a 10-foot utility easement along its frontage with Moose Hollow Drive. Based on the site plan, this easement is not being encroached upon by any of the proposed improvements (see Exhibit C for the subdivision plat for this lot).
- o The proposal must meet all review agency requirements, including the requirements outlined in the Engineering Division's review.
- Prior development concept plan approvals associated with any rezoning agreement, planned commercial or manufacturing rezoning, or planned residential unit development approval:
 - The proposed project is consistent with the applicable zoning development agreement approved in May of 2006, Entry # 2184620 (see Exhibit D).

<u>Architectural, landscape, and screening design standards:</u> Per LUC Sec. 108-2, the following architectural, landscape, and screening design standards apply to all commercial uses in the Ogden Valley Planning Area. Staff's analysis is provided below each standard:

Minimum Standards; Architectural: This subsection is not applicable as there are no structures associated with this proposal.

Minimum Standards and Guidelines, General Landscaping: The proposed landscaping plan (see Exhibit B) has been reviewed and found to meet the minimum requirements to landscape at least 20% of the total lot area, 80% of which being landscaped with living plant materials. In fact, the project area will be landscaped to 53.96%. Staff review has found that the landscaping plan meets the minimum requirements for landscaping along street frontages and property lines. Additionally, the proposed plant material, quality, size, and method of irrigation (automatic system) meet the minimum standard requirements outlined in LUC Sec. 108-2-5.

It will be the responsibility of the applicant to ensure ongoing compliance with the requirements of LUC Sec. 108-2-5(j) regarding landscaping maintenance.

<u>Screening and Buffering:</u> LUC Sec. 108-2-7 requires that parking areas be obscured from view along any property line which is contiguous to a residential use or zoning district.

The subject property is bounded by open space zoning to the north and east where screening isn't necessary. However, to the south, there are platted, but not yet built, residential condos. The proposed landscaping plan offers screening to these platted condos by planning trees along the southern lot line between the proposed parking and the residential use to the south.

<u>Parking and Loading Space, Vehicle Traffic and Access Regulations:</u> Per LUC Sec. 108-8, the current land use of the building (welcome center, real estate office, & café) require a minimum parking as follows:

Real Estate Office – Required to have one space per two employees plus four spaces for client use. The applicant has indicated that they have 10 on-site employees. This would require 5 spaces plus 4 spaces for client use for a total of 9 required spaces.

Café – Required to have one space per eating booth and table plus one space per three stools. The café currently has 9 tables. This requires a minimum of 9 spaces.

Welcome Center – The land use code does not specify the number of spaces required for a welcome center. However, it does indicate that the number of spaces should be based on a reasonable estimate for staff and customers.

With the real estate office needing 9 spaces, and the café needing 9 spaces, this would leave 21 stalls available for the welcome center's use (39 total stalls - 9 café stalls - 9 real estate office stalls = 21 remaining stalls).

The proposed plans indicate that the proposed stalls will be approximately 166 sq. ft. in area. LUC Sec. 108-8-7 requires that the minimum parking area per stall encompass not less than 180 sq. ft. That said, the applicant is providing a 24-foot wide access right-of-way into the stalls. This width is allowed to be as little as 16 feet which allows the stalls to meet the 180 sq. ft. area requirement.

Conformance to the General Plan

The proposal conforms to the Ogden Valley General Plan by continuing development and improvements to the approved Wolf Creek Resort area under the existing Zoning provisions.

Staff Recommendation

The Planning Division recommends approval of DR 2021-11, subject to all review agency requirements and based on the following condition of approval:

 An estimate for the proposed landscaping plan/revegetation is required to be submitted for review. A Development Improvement Agreement and a cash escrow will be required for the approved estimated cost to serve as a financial guarantee. This cash escrow shall be deposited prior the issuance of a land use permit and will be released back to the applicant once the landscaping has been installed.

This recommendation for design review approval is based on the following findings:

- 1. The proposed project conforms to the Ogden Valley General Plan.
- 2. The proposed project complies with applicable County codes.
- 3. The proposed project complies with the applicable Zoning Development Agreement.
- 4. The proposed project will not negatively affect public health, safety, or welfare.
- 5. The proposed project will not deteriorate the environment of the general area so as to negatively impact surrounding properties and uses.

Administrative Approval

Administrative approval of DR 2021-01 is granted based upon its compliance with the Weber County Land Use Code. This approval is subject to the requirements of applicable review agencies and the conditions of approval listed in this staff report.

Date of Administrative Approval:

Rick Grover

Weber County Planning Director

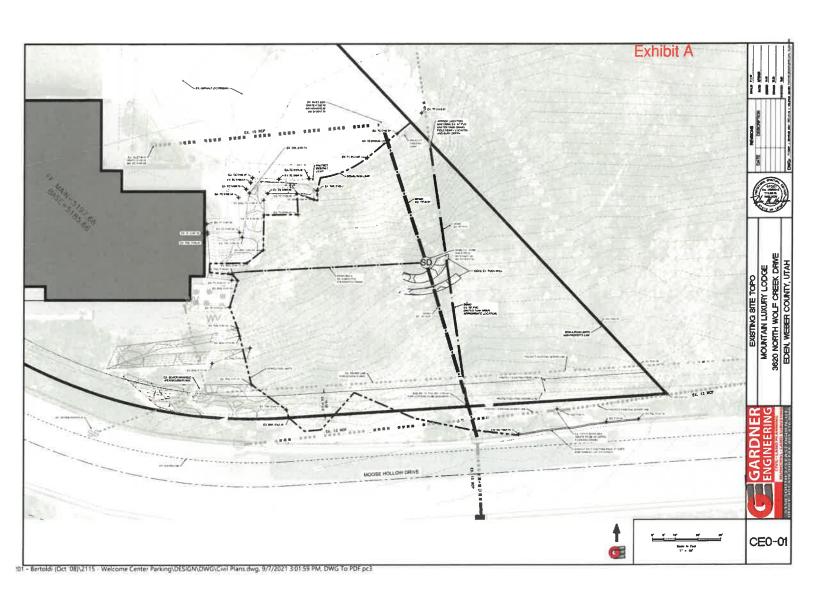
Exhibits

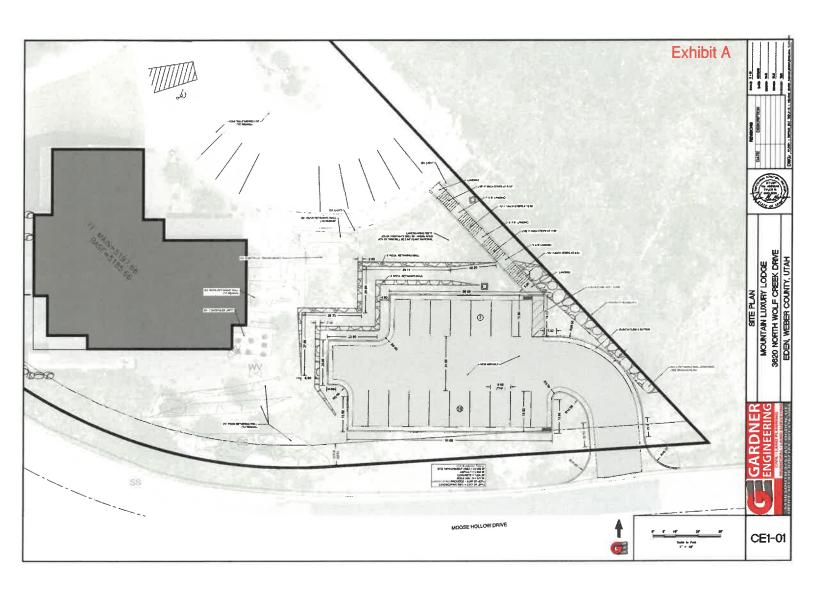
- A. Improvement Plans
- B. Landscaping Plan
- C. Welcome Center Subdivision
- D. 2006 Zoning Development Agreement

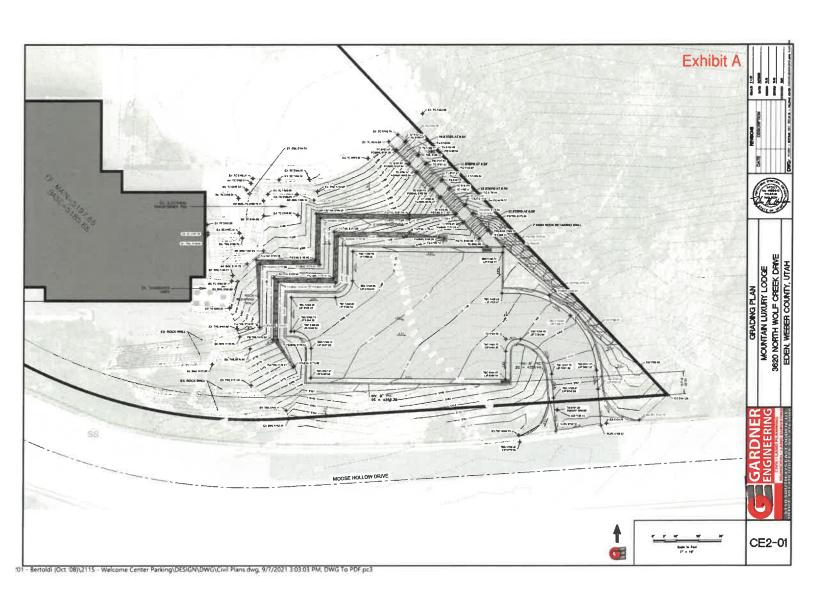
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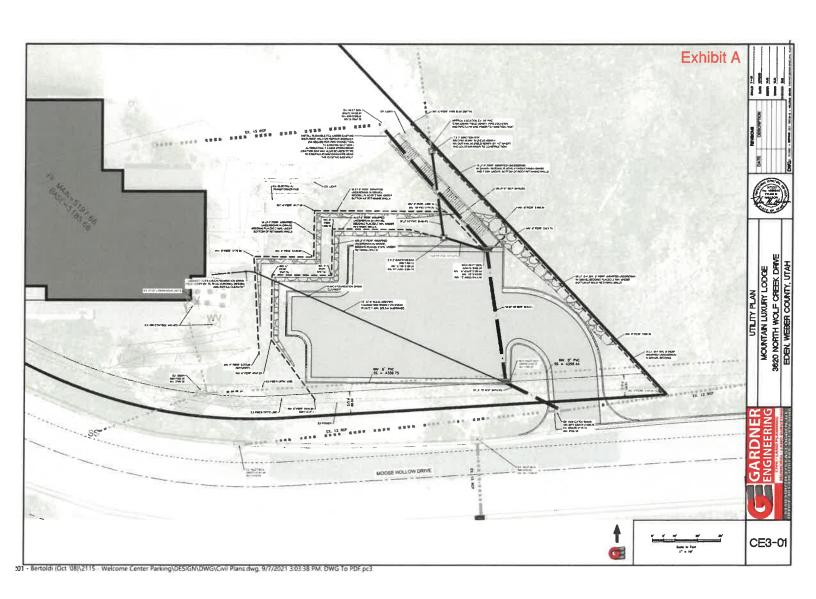


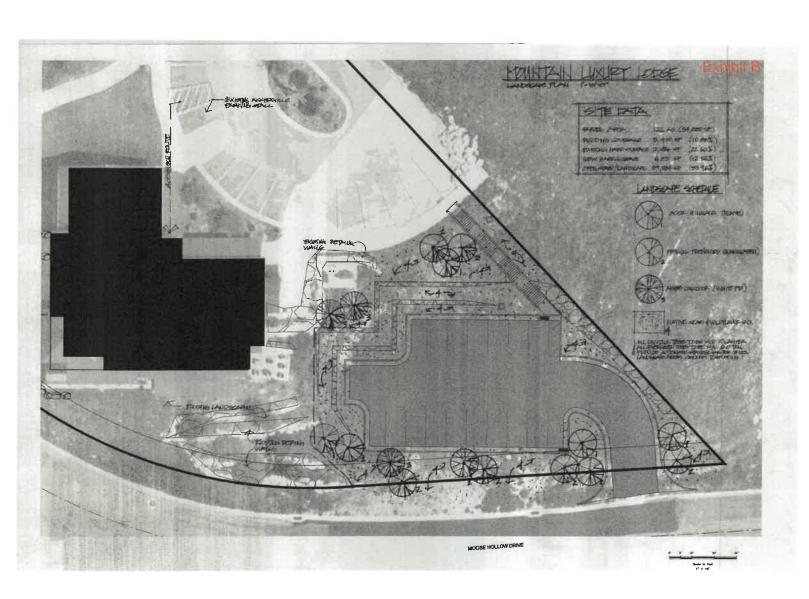


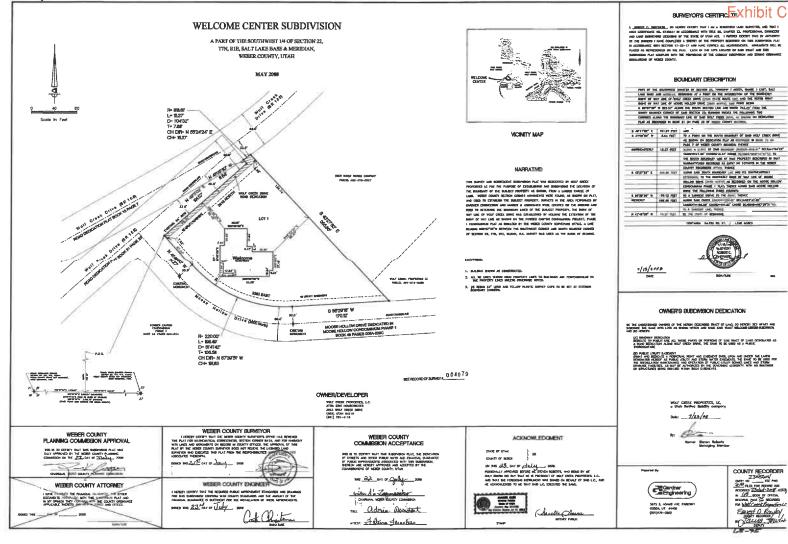












C 2006-58 WEBER COUNTY 5-23 Ord 2006-14

ZONING DEVELOPMENT AGREEMENT E 2184620 PG 3 0F 11

PARTIES: The parties to this Zoning Development Agreement (Agreement) are Wolf Creek Properties LC ("the petitioner") and Weber County Corporation ("the County").

EFFECTIVE DATE: The effective date of this Agreement will be the date that rezoning approval is granted as outlined below by the Weber County Commission ("the Commission").

RECITALS: Whereas, the petitioner seeks to rezone property generally located at 3600 N. Wolf Creek Drive within the unincorporated area of Weber County, Utah from Forest Residential FR-3 Zone to Commercial Valley CV-2 Zone for the purpose of: constructing a Welcome Center/Sales Office for the Wolf Creek Resort which property consists of 1.3 acres and is more particularly described on EXHIBIT A attached hereto and incorporated herein by this reference ("the property"); and,

WHEREAS, the County seeks to promote the health, welfare, safety, convenience and economic prosperity of the inhabitants of the County through the establishment and administration of Zoning Regulations concerning the use and development of land in the unincorporated area of the County as a means of implementing adopted Land Use General Plans of all or part of the County; and

WHEREAS, petitioner has requested that certain property be rezoned for purposes of allowing him or his designees to develop the property in a manner which has been outlined to the Planning Commission; and

WHEREAS, the petitioner considers it to his advantage and benefit for the County to review his petition for rezoning based upon having prior knowledge of the development that is proposed for the property so as to more completely assess its compatibility with the County's master plan and for the area and the existing land use surrounding the property to be rezoned as outlined in Exhibit A.

WHEREAS, the County is desirous of rezoning the property for the purpose of developing the property in the manner outlined to the county but does not feel that the property should be rezoned unless the development that the petitioner contemplates is commenced and completed on the property within an agreed upon reasonable time; and

WHEREAS, it is in the best interests of both the petitioner and the County that in the event the petitioners project is not commenced, constructed and completed within a reasonable time that the zoning of the parcel described in Exhibit A be rezoned back to the zoning that existed prior to granting petitioners initial rezoning request.

NOW THEREFORE, for good and valuable consideration in receipt of which is hereby acknowledged and accepted by both parties, the parties hereto mutually agree and covenant as follows:

- The County will rezone the property described in Exhibit A from Forest Residential FR-3 Zone to Commercial Valley CV-2 zone for the purpose of allowing the petitioner to develop his property in conformance with the approved concept development plan.
- 2. The petitioner will develop the subject property based on the concept development plan attached hereto and marked as Exhibit B. The attached plan may be refined and modified but the general concept of the plan will not be changed without prior formal approval of the County. The petitioner will begin construction on the designated project described in Exhibit B within two (2) years of the date on which final approval of the rezoning petition is granted and will complete the project within five (5) years of rezoning approval.
- Petitioner acknowledges that if the project has not begun or has not been completed within the time frames outlined above that he will request that the property be rezoned from Commercial Valley CV-2 Zone to Forest Residential FR-3 zone and this document will serve as his request that the

- 3

E# 2184620 PG 4 UF 11 Page 2

Zoning Development Agreement

property be rezoned by the County. Petitioner understands that the County's granting of his rezoning petition is contingent upon him completing the project substantially as outlined in Exhibit B and within the time frame outlined in this agreement.

- 4. The petitioner agrees that only uses which fall within the general use types included in the approved Concept Development Plan and which comply with the Zoning Ordinance provisions, will be approved on the petitioned for property as part of a more specific and more detailed version of the approved Concept Development Plan. No other uses will be approved until or unless this Agreement and the approved Concept Plan are amended or voided.
- 5. The responsibilities and commitments of the petitioner and the County as detailed in this document, when executed shall constitute a covenant and restriction running with the land and shall be binding upon the petitioner/owner his assignees and successors in interest and shall be recorded in the Office of the Weber County Recorder.
- Both parties recognize the advantageous nature of this Agreement which provides for the accrual of benefits and protection of interests to both parties.
- 7. The County will issue land use permits for only those uses determined to be within the general land use types listed on the Concept Development Plan and more specifically on more detailed development plans for the project or major phase thereof submitted to and approved by the County.
- The following conditions, occurrences or actions will constitute a default by the petitioner, his assigns
 or successors in interest:
 - a. failure to present a detailed development plan including proposed uses for the project, or a major phase thereof, gain County approval and obtain land use and building permits and complete construction within the time periods specified in this Agreement.
 - disposing of the property for any other purpose than that approved by this Agreement, the concept development plan and general uses and any subsequent more detailed plans and uses approved by the County.
 - a written petition by the petitioner, his assigns or successors in interest, filed with the County seeking to void or materially alter any of the provisions of this Agreement.
- In the event that any of the conditions constituting default by the petitioner, his assigns or successors
 in interest, occur, the County finds that the public benefits to accrue from rezoning as outlined in this
 Agreement will not be realized.

E# 2184620 PF 5 OF 11

Zoning Development Agreement

Page 3

In such a case, the County shall examine the reasons for the default and lack of progress or proposed major change of plans, and either approve an extension of time or major change or the concept plan or initiate steps to revert the zoning designation to its former zone.

- 10. The parties may amend or modify the provisions of this Agreement, the concept development plan and list of use types only by written instrument and after considering the recommendation of the County Planning Commission which may hold a public hearing to determine public feeling on the proposed amendment or modification if deemed warranted.
- 11. This Agreement with any amendments shall be in full force and effect until all construction and building occupancy has taken place as per approved development plans or until the property covered herein has been reverted to its former zone designation as a result of default.
- Nothing contained in this Agreement constitutes a waiver of the County's sovereign immunity under any applicable state law.
- 13. In the event that legal action is required in order to enforce the terms of this agreement, the prevailing party shall be entitled to receive from the faulting party any costs and attorney's fees incurred in enforcing this agreement from the defaulting party.
- 14. This agreement constitutes the entire agreement between the parties. No changes or alternatives may be made in this agreement except in writing signed by both parties.

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Zoning Development Agreement

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CORPORATE ACKNOWLEDGMENT

State of Utah) ss				
County of Weber)			A	
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APPROVED AS TO) FORM:				
Weber County Attorn	Yutaolo	·	6/2/201	06	
APPROVED:					
Raig Chairperson, Weber C	County Commission		5-23-200 Date	06	
ATTEST: Weber County Clerk	Duylon Guuglon				

Documents Attached:

Exhibit A - Property description of area petitioned for rezoning Exhibit B - List of Intended Uses and Concept Development Plan

E# 2184620 PG 7 UF 11

Exhibit A

A part of the Southwest Quarter of Section 22, Township 7 North, Range 1 East, Salt Lake Base & Meridian beginning at a point South 1,749.74 feet and West 689.60 feet from the center of Section 22, said point also being on the easterly Right of Way of Wolf Creek Drive; thence the following courses: S 43*27'38" E 363.83 feet to the northerly ROW of Moose Hollow Drive (2600 North); thence S 86*29'18" W 170.44 feet along said ROW to a tangent curve; thence Northwesterly 198.50 feet along said ROW and a curve to the right to a tangent line (R=220.00' Delta=51*39'49" T=106.56', CH=191.83' CHB=N 67*39'51" W); thence N 41*49'01" W 81.79 feet along said ROW to the easterly ROW of Wolf Creek Drive; thence N 46*52'22" E 198.93 feet along Wolf Creek Drive to a curve to the right; thence Northeasterly 8.12 feet along said ROW and a curve to the point of beginning. (R=818.61' Delta=0*34'06" T=4.06', CH=8.12' CHB=N 54*55'36" E) Contains: 56,622 sq. ft. / 1.30 acres

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WOLF CREEK WELCOME CENTER A BART OF THE SOUTH WEST QUARTER OF SECTION 22.

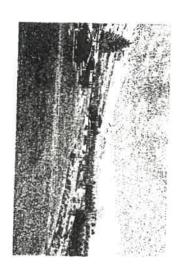
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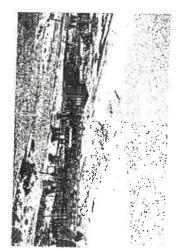
WOLF CREEK, MORGAN COUNTY, UTAH

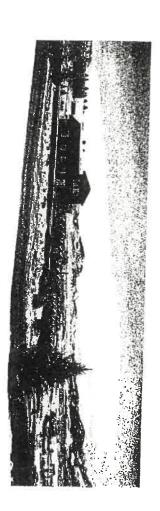
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Exhibit B Z.f.4

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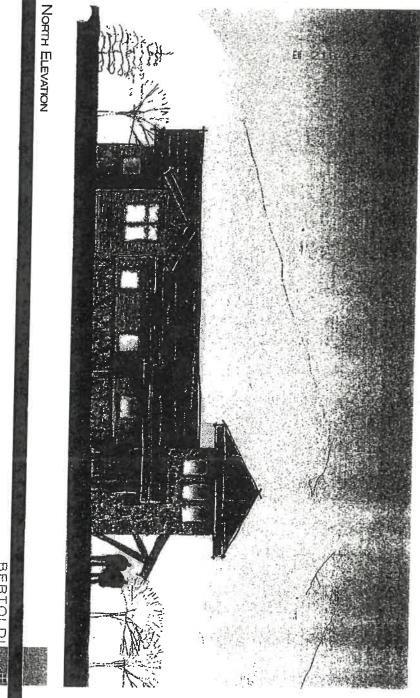
WELCOME CENTER EDEN, UTAH



BERTOLDI ARCHITECTS

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WELCOME CENTER



BERTOLDI ARCHITECTS

Exhibit B 4 of4