

# The Exchange DA Amendment

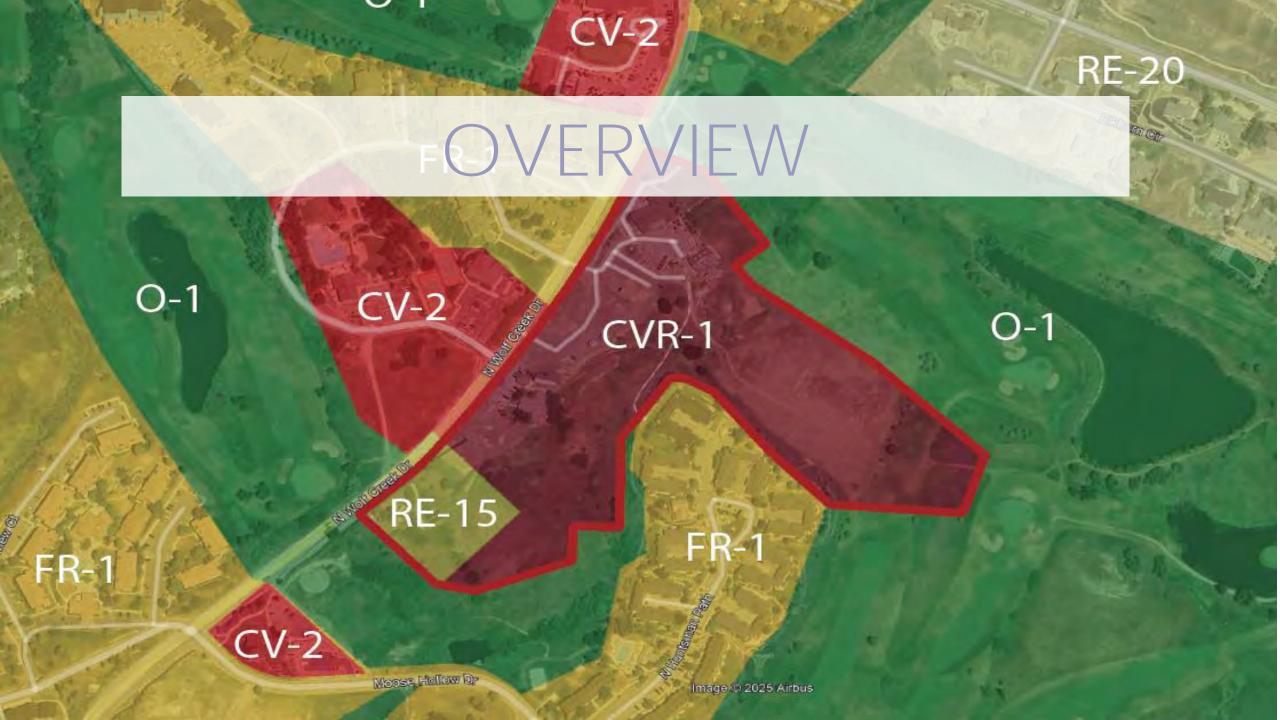
A REQUEST TO AMEND DEVELOPMENT AGREEMENT FOR THE PREVIOUSLY APPROVED EXCHANGE DEVELOPMENT



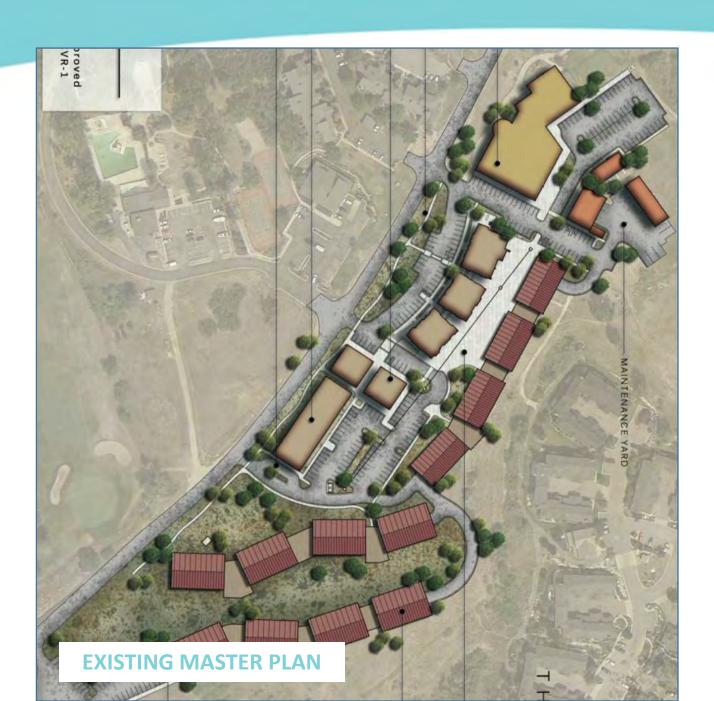
# OVERVIEW

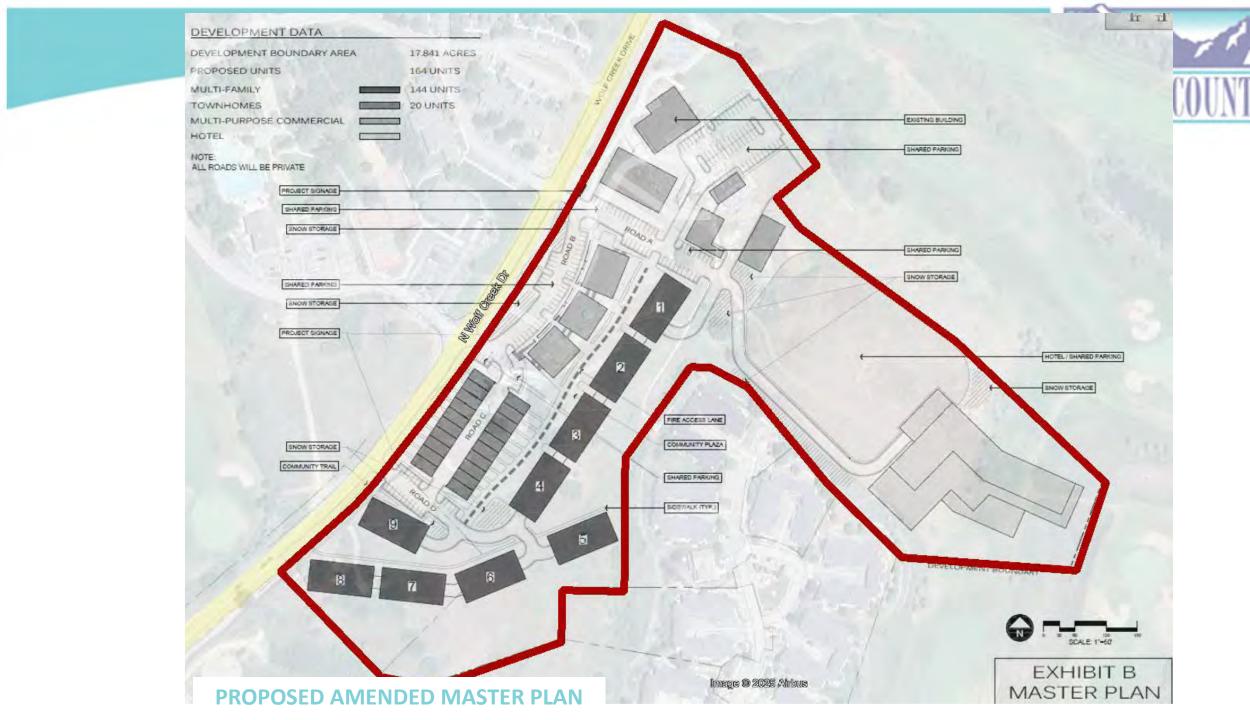


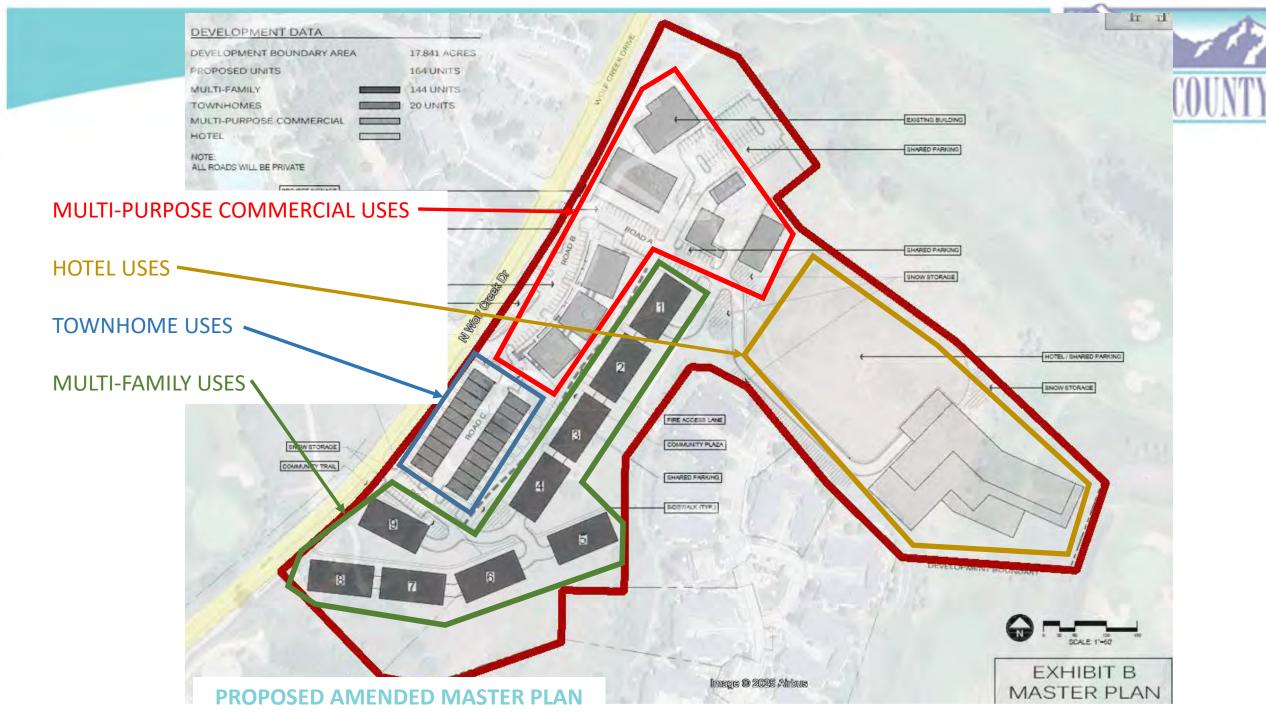














- DEVELOPMENT AGREEMENTS REQUIRE MUTUAL CONSIDERATION
  - Legislative action/process involves rulemaking/amending.
  - County not obligated to approve. Developer not entitled to approval.
  - Voluntary. Neither party can force the other into agreement.



## PRIMARY PLANNING COMMISSION CONSIDERATION:

IN THE CONTEXT OF EXISTING RIGHTS AND OBLIGATIONS, WILL THE PROPOSED AMENDMENTS GIVE ADDITIONAL WELL-BALANCED BENEFITS TO BOTH PARTIES?



- THE EXCHANGE IS CURRENTLY GOVERNED BY EXISTING AGREEMENT (ADOPTED IN 2023) THAT GIVES BOTH PARTIES SPECIFIC RIGHTS AND OBLIGATIONS.
  - The portion of property governed by existing concept plan is to be developed as generally illustrated in concept plan.
  - By omission from concept plan, rest of property allowed to develop as otherwise governed by code.
  - Generally, developer has rights for the ala carte uses of the CVR-1 zone.



- THE EXCHANGE IS CURRENTLY GOVERNED BY EXISTING AGREEMENT (ADOPTED IN 2023) THAT GIVES BOTH PARTIES SPECIFIC RIGHTS AND OBLIGATIONS.
  - Existing "architectural depictions?"
  - Likely not specific enough to be enforced on developer, but may be enough to allow developer to enforce on county.
  - Legal principle: ambiguity and vagueness typically required to be erred in favor of landowner's rights.





(AI



y be

pe erred in



- THE EXCHANGE IS CURRENTLY GOVERNED BY EXISTING AGREEMENT (ADOPTED IN 2023) THAT GIVES BOTH PARTIES SPECIFIC RIGHTS AND OBLIGATIONS.
  - Property initially entitled for 144 units 80 were moved to Eagle Crest, leaving 64 units.
  - Developer has rights to 20 "floating units" to be assigned to property, increasing the site's currently entitled density to 84 residential units.
  - Project entitled to be constructed based on CVR-1 "site" design standards (CVR-1 zone does not have the "lot" design standards as other zones do).



#### **HOW DOES AMENDMENT AFFECT EXISTING RIGHTS AND OBLIGATIONS?**

- Density:
  - No proposed change to existing entitled density (84 units),
  - New right proposed to allow up to 60 additional units to be transferred to the development from elsewhere in the Ogden Valley.
  - If transfers are successful, could bring final density back up a to a max of 144 units.



### HOW DOES AMENDMENT AFFECT EXISTING RIGHTS AND OBLIGATIONS?

- Site and building layout and design standards:
  - Including the hotel area provides additional design detail for the entire site instead of the partial layout of existing plan increases outcome predictability.
  - Specific development categories, each with their own use provisions, are designated for specific building locations on concept plan – increases outcome predictability.
  - Adds lot development standards but omits site development standards
    - Enhances individual lot predictability
    - Forgoes the existing "site" setback requirements (30 feet from highway, 20 feet on exterior site boundary for all other sides).



#### HOW DOES AMENDMENT AFFECT EXISTING RIGHTS AND OBLIGATIONS?

- Site and building layout and design standards:
  - Increases entitled building height from 50 feet to 60 feet.
  - Eliminates 10 percent minimum commercial area requirement in favor of allowing proposed designated uses to govern.
  - Eliminates references to unenforceable architectural standards.



## PAST CONSIDERATIONS

PRIOR TO THE 2023 DEVELOPMENT AGREEMENT, THE PROPERTY WAS GOVERNED BY A 2015 DEVELOPMENT AGREEMENT.





2015
APPROVED
CONCEPT
PLAN





2023
APPROVED
CONCEPT
PLAN





# PROPOSED CONCEPT PLAN



## **MERCANTILE**





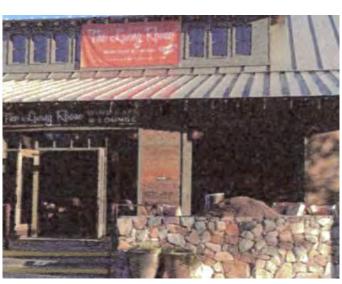


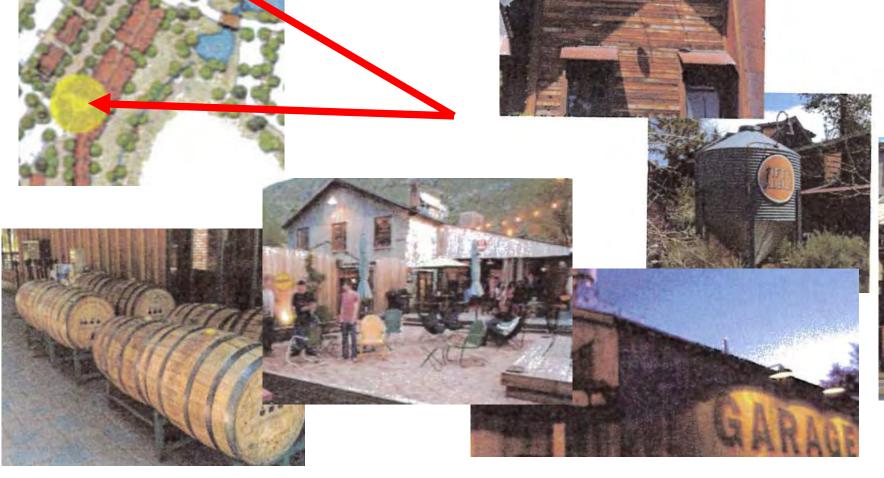


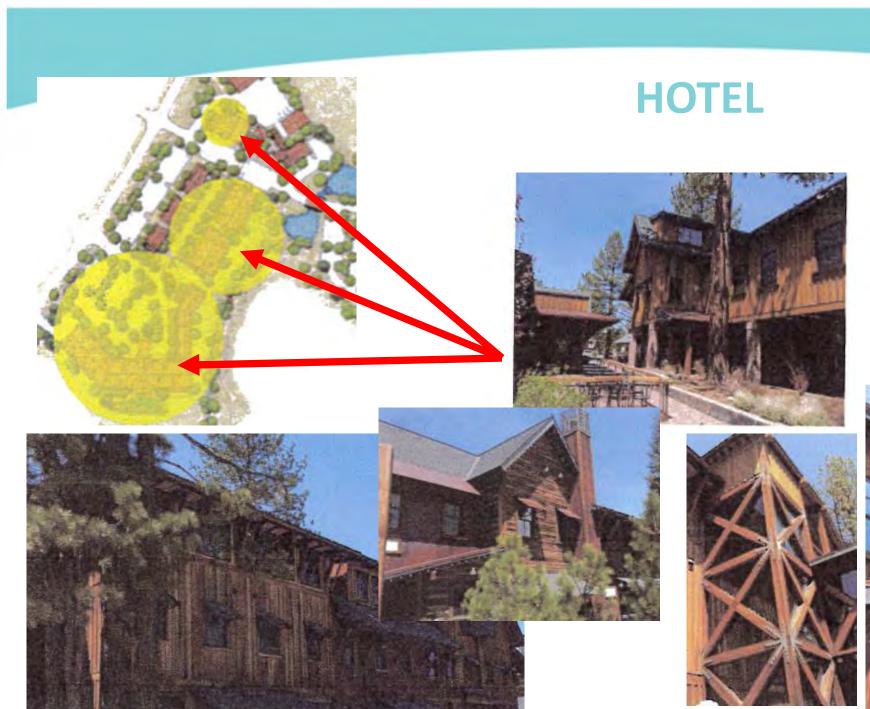












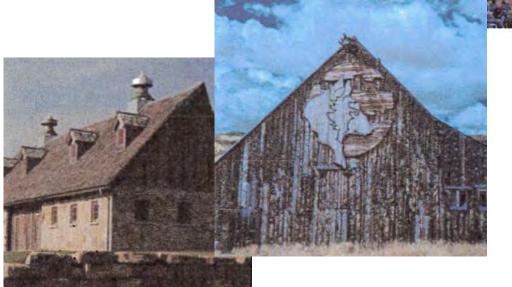














### **SPECTRUM OF OPTIONS**

ACCEPT PROPOSAL

[WITH STAFF RECOMMENDED EDITS]

MASHUP; ACCEPT SOME, NOT ALL; ADD ADDITIONAL?

[WITH STAFF RECOMMENDED EDITS]

ACCEPT
CLARIFICATIONS,
BUT NO NEW
RIGHTS

[WITH STAFF RECOMMENDED EDITS]

DO NOTHING



### **SPECTRUM**

- NO UNENFORCEABLE ARCHITECTURAL STANDARDS
- ADDITIONAL CONCEPT PLAN DETAIL
- ADDED LOT DEVELOPMENT STANDARD SPECIFICITY
- FOUR DEVELOPMENT CATERGORIES WITH SPECIFIC USE PROVISIONS
- HEIGHT MAX INCREASED FROM 50' TO 60'
- RIGHT TO IMPORT 60 ADDITIONAL UNITS (TDRs) FROM ELSEWHERE
- NO OVERALL SITE SETBACK MINIMUMS
- 10 PERCENT MIN COMMERCIAL NOT REQUIRED
- ALLOWANCE FOR OUTSOURCED REVIEW EXPERTS
- WOLF CREEK DRIVE PATHWAY EXTENDED TO NORTHERN SIDE OF SITE

ACCEPT PROPOSAL



#### **SPECTRUM**

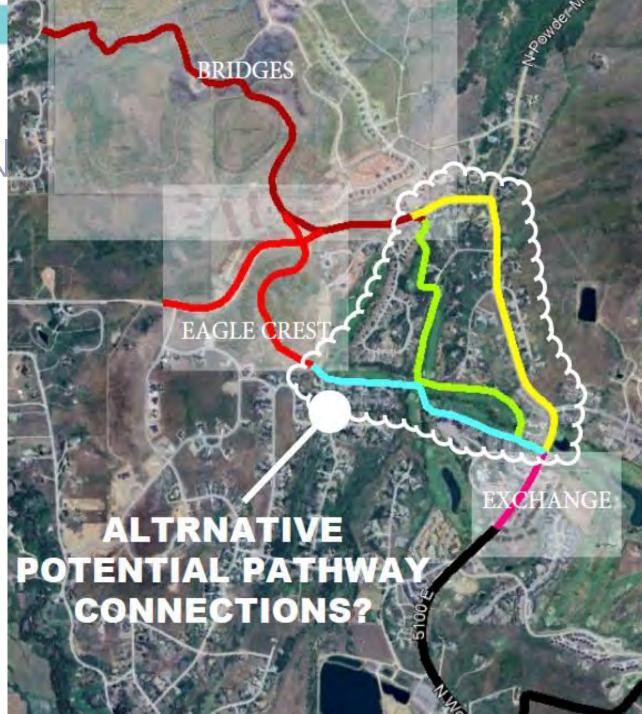
MASHUP;
ACCEPT SOME,
NOT ALL; ADD
ADDITIONAL?

- SELECT CERTAIN RIGHTS AND BENEFITS TO INCLUDE IN AGREEMENT
  - ADDITIONAL COMMUNITY BENEFITS?
  - EXTEND WOLF CREEK DRIVE PATHWAY ¾
     MILE TO CONNECT TO PROPOSED FAIRWAY
     DRIVE PATHWAY? ALONG HIGHWAY OR
     THROUGH GOLF COURSE?
  - REINSERT 2015 ARCHITECTURAL STANDARDS?
  - OTHERS?

## CURRENT CON

**SPECTRUM** 

MASHUP; ACCEPT SOME, NOT ALL; ADD ADDITIONAL?





#### **SPECTRUM**

- AMEND PROPOSAL FOR
  - RESTRICT HEIGHT TO CURRENT CVR-1 STANDARD (50')
  - NO ALLOWANCE FOR TDRS
  - INCLUSION OF OVERALL SITE SETBACK MINIMUMS
  - REQUIRE 10 PERCENT COMMERCIAL FLOOR AREA FOR OVERALL SITE
  - NO ALLOWANCE FOR OUTSOURCED REVIEW EXPERTS

ACCEPT
CLARIFICATIONS,
BUT NO NEW
RIGHTS

- NO UNENFORCEABLE ARCHITECTURAL STANDARDS
- ADDITIONAL CONCEPT PLAN DETAIL
- ADDED LOT
  DEVELOPMENT
  STANDARD SPECIFICITY
- FOUR DEVELOPMENT
  CATERGORIES WITH
  SPECIFIC USE
  PROVISIONS



#### **SPECTRUM**

- KEEPS EXISTING AGREEMENT, RIGHTS, AND OBLIGATIONS IN PLACE
- NO ADDITIONAL RIGHTS TO DEVELOPER, NO BENEFIT OF ADDED CLARITY FOR BOTH DEVELOPER AND JURISDICTION
- IF DEVELOPER IS NOT INTERESTED IN COUNTY'S
   COUNTERPROPOSAL AND CHOOSES TO TAKE NO ACTION, THIS IS
   THE DEFAULT ACTION. ALL EXISTING ENTITLEMENTS REMAIN
   UNCHANGED.





## STAFF RECOMMENDATION

#### **RECOMMENDING APPROVAL – FINDINGS:**

- Proposal does not lend to substantial community impacts greater what currently exists
- Light-to moderate potential impacts (i.e. additional height, transferable development rights, and site development standards) can each be mitigated, limited, or eliminated if desired by planning commission.
- The clarifications will help avoid future conflict
- Additional site specificity will provide a more predictable outcome



## STAFF RECOMMENDATION

#### **RECOMMENDING APPROVAL – FINDINGS:**

- Proposed use restrictions/permissions will provide a more predictable outcome
- Proposed transferable development rights supported by general plan
- Village development supported by general plan

## POSSIBLE ACTION ON REZONE



As a legislative item, the planning commission is an advisory body for this item. The item needs a recommendation for the County Commission to consider. The planning commission may:

#### Recommend approval of the development agreement amendment.

- ▶ Base recommendation on objective findings (i.e., timing, changing conditions, changing trends, etc).
- ▶ Base recommendation on general plan.
- Include any additional findings, corrections, and/or conditions desired

### Recommend denial of the development agreement amendment.

▶ Base recommendation on objective findings (i.e., timing, changing conditions, changing trends, general plan, etc).